

Tackling the Hidden Basel Plastic Wastes

Side Event: 8 May 2023,
Geneva, Switzerland
Basel Convention 16th Conference of Parties



Agenda

- **The Report: Plastic Waste Trade / The Hidden Numbers -- Lee Bell, IPEN**
- **The Basel Plastic Amendments: The Hidden Plastics -- Jim Puckett, BAN**

Case Examples of Forgotten Basel Plastics

- **Plastic waste in Paper Bales – K. Oanh Ha, Bloomberg News,**
 - **Plastic in Refuse Derived Fuel (RDF) – Yuyun Ismawati, Nexus3,**
 - **Plastic textile waste – Urska Trunk, Changing Markets**
-
- **Path Forward: NGO Recommendations – Jim Puckett**
 - **Reactions from Parties**
 - **Questions / Discussion**

SPEAKERS



LEE BELL

International Pollutants
Elimination Network



JIM PUCKETT

Basel Action Network

SPEAKERS



K. OANH HA
Bloomberg News



YUYUN ISMAWATI
Nexus3 Foundation

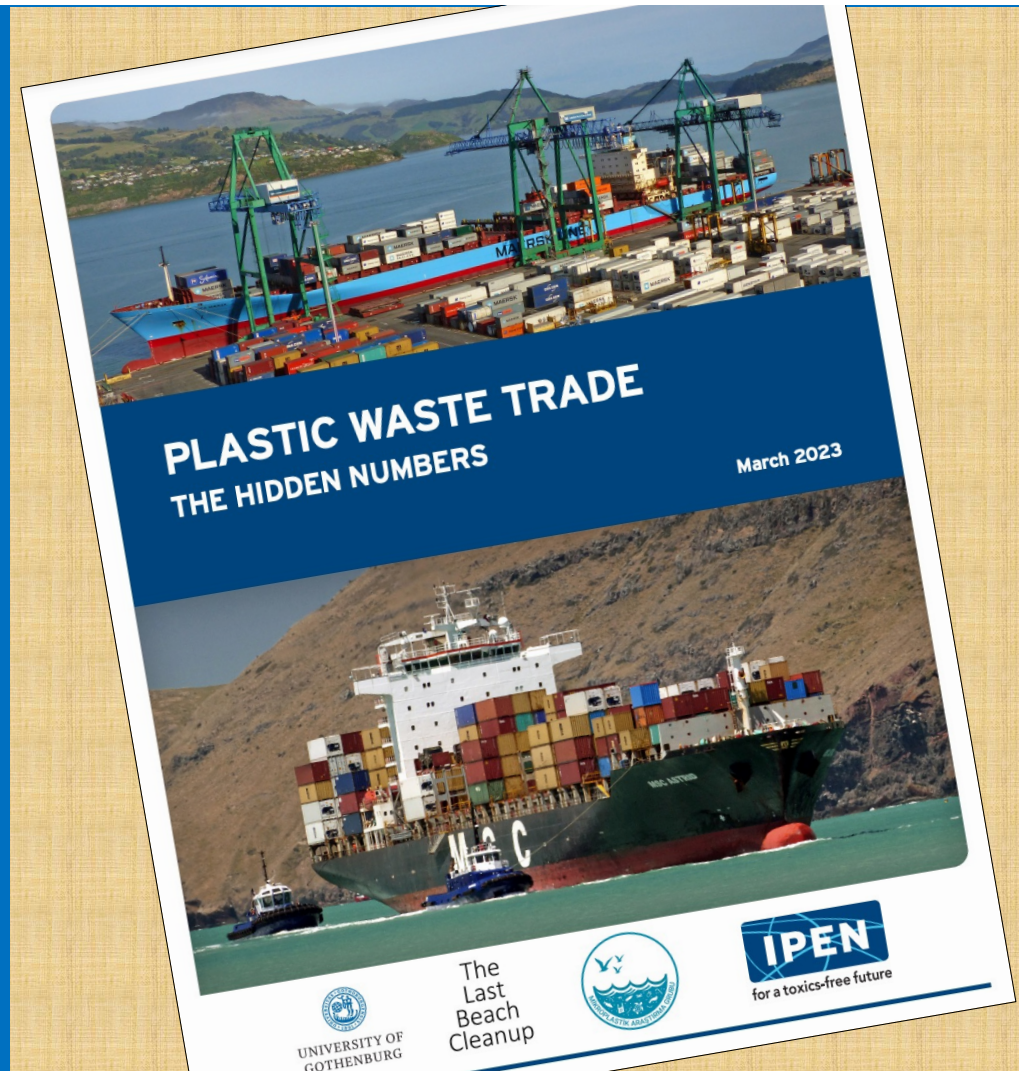


URSKA TRUNK
Changing Markets
Foundation

Plastic Waste Trade: The Hidden Numbers

Authors: Therese Karlsson, Jan Dell, Sedat Gündoğdu & Bethanie Carney Almroth

Lee Bell, IPEN



An aerial photograph of a large container ship docked at a port. The ship is covered in colorful shipping containers. Several cranes are visible on the pier, and other smaller boats are in the water. The image has a blue tint.

Tariff Codes: Revealing the Hidden Unreported Volumes of Plastic Waste

Lee Bell, IPEN

HS 3915 – Waste Pairings, and scrap, of plastics

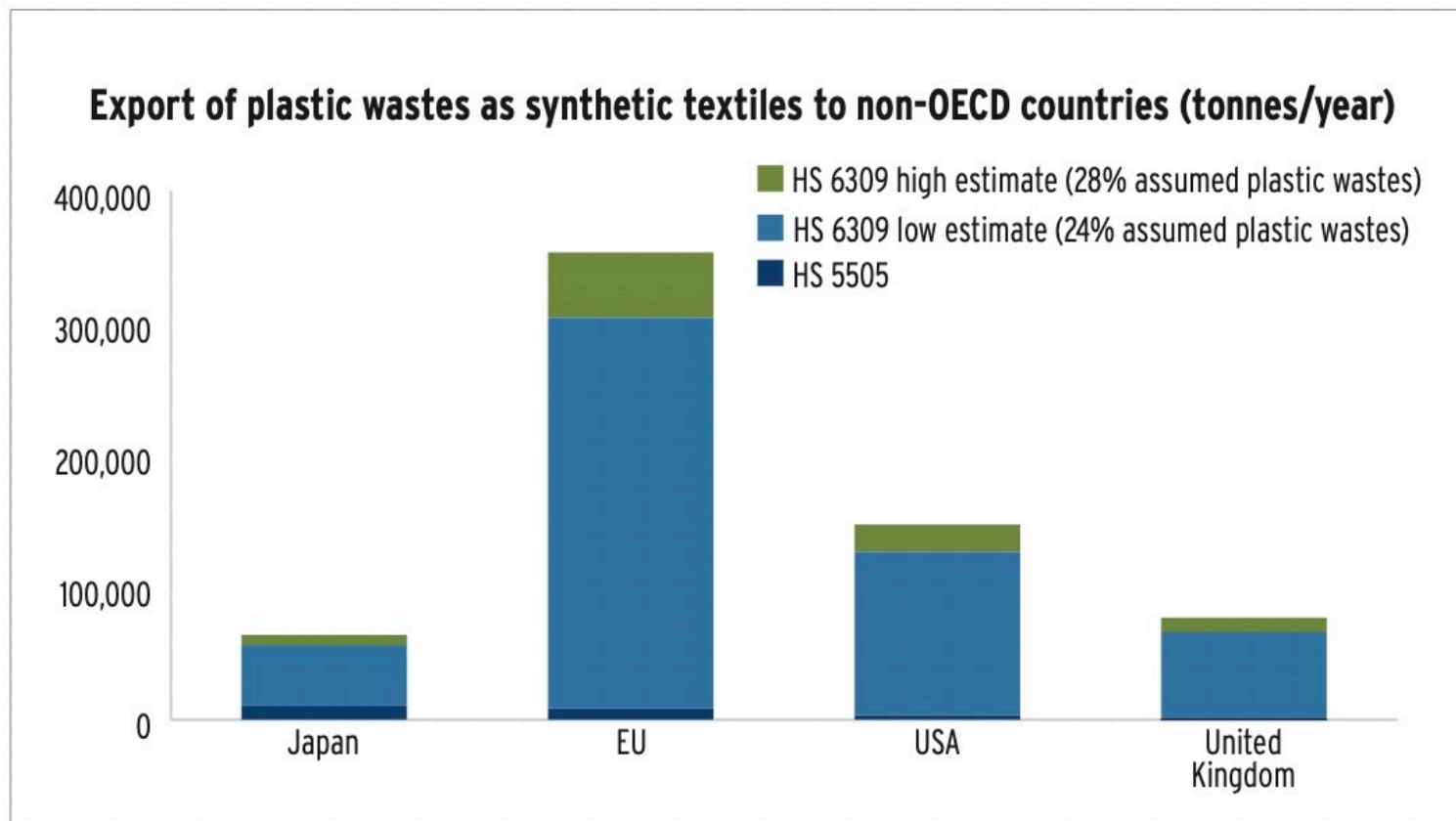
- HS 3915 is the HS code from the UN comtrade database that is used to track plastic waste trade
- HS codes were not made to track all plastic and HS 3915 only covers a small part of plastic waste trade

Plastics are found in many other types of wastes

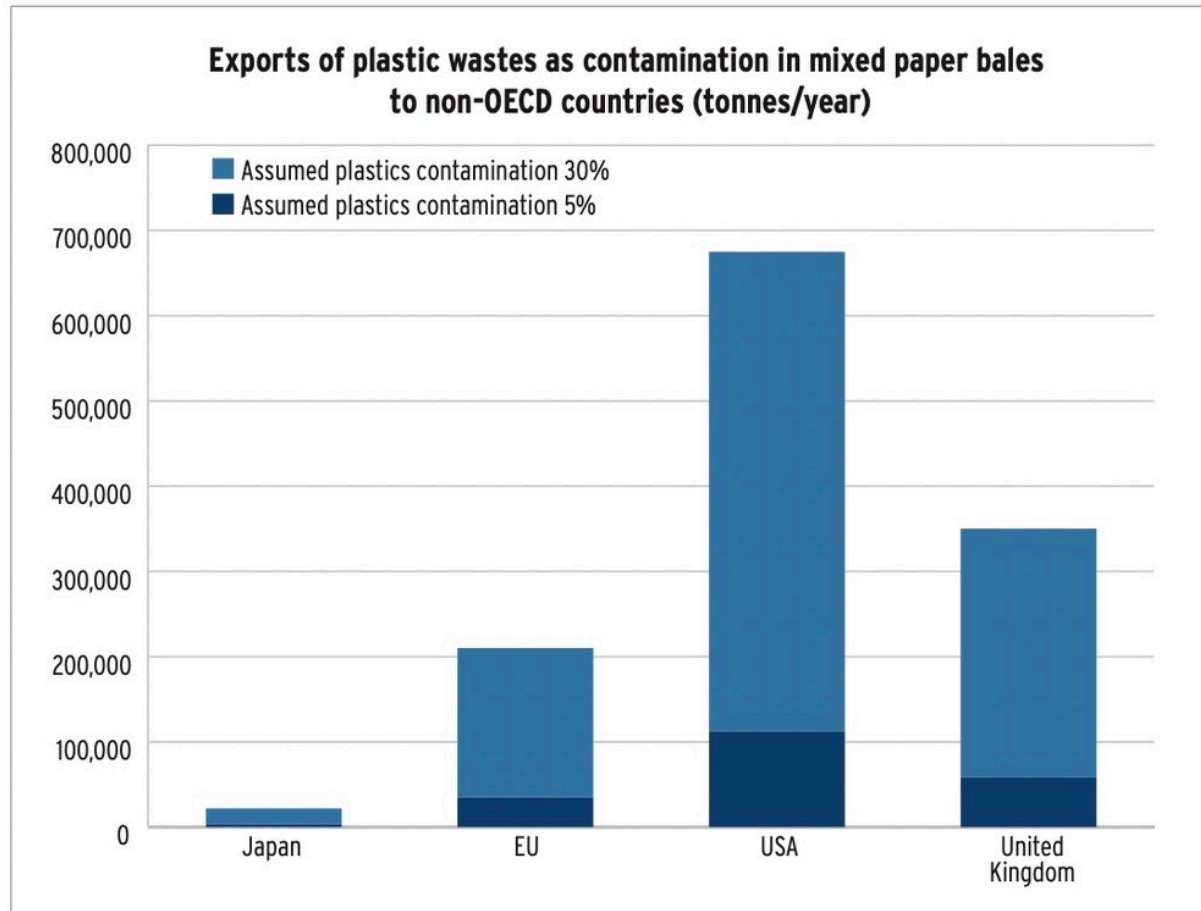
For example

- Textiles
- Paper bales
- Electronics
- RDF

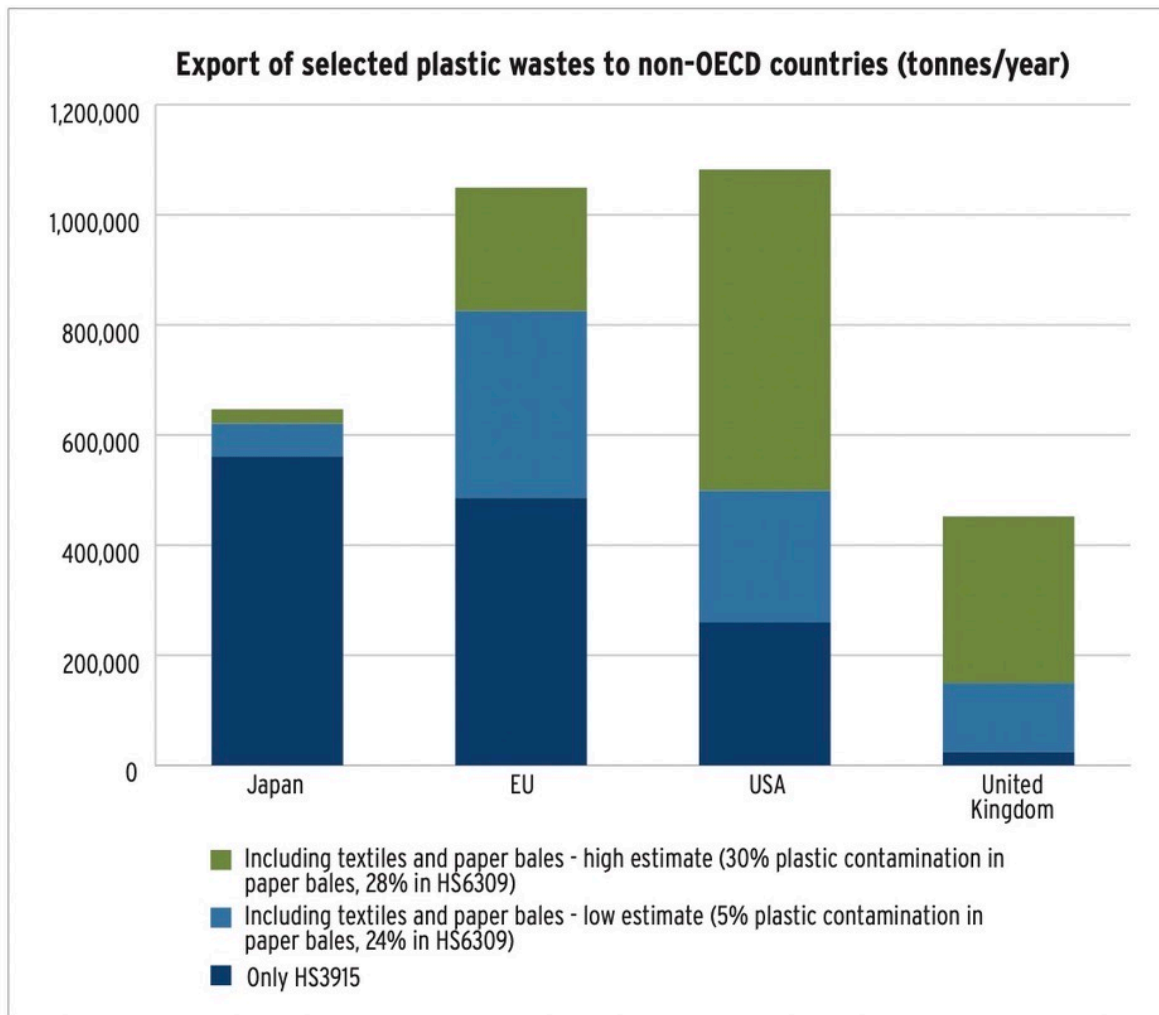




Estimates are based on literature values showing that 60-70% of textiles are synthetic and 40% of textiles exported as worn clothes are waste.



Estimates are based on literature values showing that 5-30% of mixed paper bales are plastic wastes.



If plastics in textiles and paper bales are included, the numbers for plastic waste trade are 1.6-2.4 times higher than if we only look at HS3915.

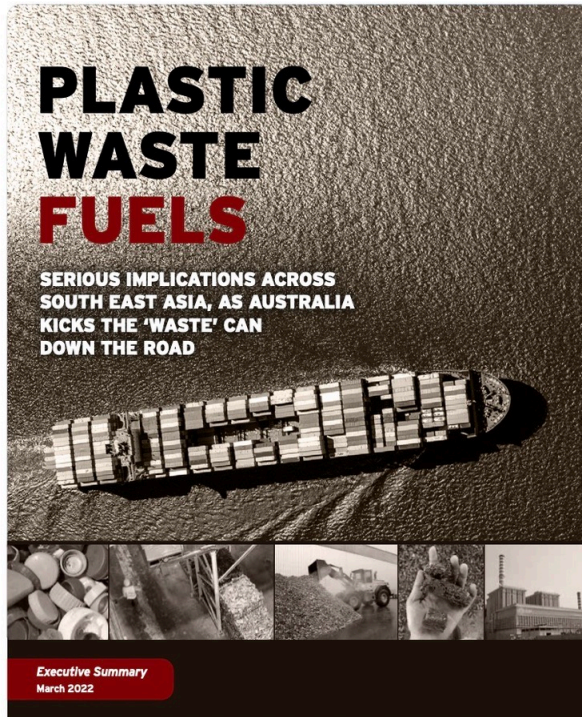
And....this still does not account for all plastics.



MALAYSIA: REPACKAGED WASTE IMPORTS

CASE STUDY OF PROCESSED
ENGINEERED FUEL

March 2022



PLASTIC WASTE FUELS

SERIOUS IMPLICATIONS ACROSS
SOUTH EAST ASIA, AS AUSTRALIA
KICKS THE 'WASTE' CAN
DOWN THE ROAD

Executive Summary
March 2022



PROCESS ENGINEERED FUEL - FUEL PRODUCT OR PLASTIC WASTE EXPORT IN DISGUISE?

NATIONAL REPORT ON PEF IMPORTATION
AND USE IN THE PHILIPPINES

March 2022



Chemicals used in plastics
without hazard data found
in regulatory databases
analysed
6000, 46%

Chemicals of potential
concern used in plastics
unregulated globally
3076, 24%

Montreal
Protocol
10

Minamata
Convention
18

Chemicals used in
plastics regulated
globally
128, 1%

Stockholm
Convention
100

Chemicals of low concern
used in plastics based on
available hazard data
3800, 29%





PLASTIC WASTE POISONING FOOD AND THREATENING COMMUNITIES IN AFRICA, ASIA, CENTRAL & EASTERN EUROPE AND LATIN AMERICA

June 2021



ENVIRONMENTAL, FOOD AND HUMAN BODY BURDEN OF DECHLORANE PLUS IN A WASTE RECYCLING AREA IN THAILAND: NO ROOM FOR EXEMPTIONS

April 2023



The Basel Convention: Revealing the Forgotten Plastic Wastes

Jim Puckett, BAN

BC-14/12: Amendments to Annexes II, VIII and IX to the Basel Convention

The Conference of the Parties,

Having considered the proposals by the Government of Norway to amend Annexes II, VIII and IX to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and Their Disposal;¹

1. Decides to amend Annex II to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and Their Disposal by adding the following entry:

Y48^{2,3}

- Plastic waste, including mixtures of such waste, with the exception of the following:
- Plastic waste that is hazardous waste pursuant to paragraph 1 (a) of Article 1⁴
 - Plastic waste listed below, provided it is destined for recycling⁵ in an environmentally sound manner and almost free from contamination and other types of wastes:⁶
 - Plastic waste almost exclusively⁷ consisting of one non-halogenated polymer, including but not limited to the following polymers:
 - Polyethylene (PE)
 - Polypropylene (PP)
 - Polystyrene (PS)
 - Acrylonitrile butadiene styrene (ABS)
 - Polyethylene terephthalate (PET)
 - Polycarbonates (PC)
 - Polyethers
 - Plastic waste almost exclusively⁷ consisting of one cured resin or condensation product, including but not limited to the following resins:
 - Urea formaldehyde resins
 - Phenol formaldehyde resins
 - Melamine formaldehyde resins
 - Epoxy resins
 - Alkyd resins
 - Plastic waste almost exclusively⁷ consisting of one of the following fluorinated polymers:⁸
 - Perfluoroethylene/propylene (FEP)
 - Perfluoroalkoxy alkanes:
 - Tetrafluoroethylene/perfluoromethyl vinyl ether (PFA)
 - Tetrafluoroethylene/perfluoromethyl vinyl ether (MFA)
 - Polyvinylidene fluoride (PVDF)
 - Polyvinylidene fluoride (PVDF)

¹ UNEP/CHW.14/27, annex I.

² This entry becomes effective as of 1 January 2021.

³ Parties can impose stricter requirements in relation to this entry.

⁴ Note the related entry on list A A3210 in Annex VIII.

⁵ Recycling/reclamation of organic substances that are not used as solvents (R3 in Annex IV, sect. B) or, if needed, temporary storage limited to one instance, provided that it is followed by operation R3 and evidenced by contractual or relevant official documentation.

⁶ In relation to "almost free from contamination and other types of wastes", international and national specifications may offer a point of reference.

⁷ In relation to "almost exclusively", international and national specifications may offer a point of reference.

⁸ Post-consumer wastes are excluded.

From the IPEN report....

- All cited statistics for plastic waste exports are derived from HS Code 3915.
- But HS 3915 does not include many plastic wastes that are found in other HS codes (e.g rubber waste, textile waste, and paper waste).
- When these other, hidden and forgotten plastic wastes are counted, statistically recorded exports to non-OECD countries from OECD countries could be more than double the reported amounts.

2019 a time of Celebration...



Plastic Wastes Forgotten by Basel

Similar to customs code 3915 forgetting many plastics, the Basel Convention, despite the new Plastic Waste Amendment listings of A3210, and Y48 of 2019 do not include or control very significant categories of plastic waste. Yet....

- Many of these plastic wastes should qualify as Y48 or A3210
- These are what we are calling the Hidden and Forgotten Basel Plastic Wastes.
- Today we argue strongly that Basel rectify this oversight and ensure the control procedures of A3210 and Y48 apply to these.

Plastic Wastes Forgotten by Basel

These “Hidden/Forgotten Plastic Wastes” are inappropriately missing from Basel Controls due to:

- a) Not being listed anywhere in Basel Annexes. (RDF)
- b) Being considered by some as a non-waste. (RDF)
- c) Being separately listed under a non-hazardous Annex IX listing. (plastic in paper bales, plastic textiles, “rubber”).

And yet, on the basis of the harm caused and criteria created in the Amendments, these should be either Y48 (waste requiring special consideration) or A3210 (hazardous).

The Intention of the Plastics Amendments

From BC/14/13 on Plastics:

8. *Calls upon* Parties and others:

- (a) **To prevent and minimize the generation of plastic waste...;**
- (b) **To promote the environmentally sound and efficient management of plastic waste...**
 - ...by improving the collection, transport, treatment and recycling of plastic waste...**
 - ...by reducing transboundary movement of plastic waste to a minimum, and by reducing the discharge of plastic waste and microplastics;**
- (c) **To ensure that transboundary movements of plastic waste are undertaken in accordance with the provisions of the Convention...**

The Intention of the Plastics Amendments

- While “Plastic Waste” was never defined, at the same time there was no discussion of exceptions. All plastic wastes were meant to be covered by either by B3011, A3210 or Y48.
- B3011 – Non-Hazardous Plastic Waste (uncontrolled)
- A3210 – Hazardous Plastic Waste (controlled as hazardous waste)
- Y48 – Everything else (e.g. mixed, contaminated, halogenated, not Annex IV R3 destination. (controlled as waste for special consideration)

The intention was to cover all plastic wastes!

Characteristics of A3210 (Annex VIII) Plastic Waste

- Plastic waste that contains or is contaminated with an Annex I constituent, to an extent that it exhibits an Annex III characteristic.**

Control Procedure of A3210 (Annex VIII) Plastic Waste

- No Party to non-Party Trade**
- Subject to Article 4a Prohibition on Trade from Annex VII to non-Annex VII countries (Annex VII = OECD, EU and Liechtenstein)**
- Prior Informed Consent between Parties.**

Characteristics of Y48 (Annex II) Plastic Waste

- Contaminated with non-target materials or other plastics; or
- Halogenated polymer; or
- Not destined for R3 recycling; or
- Mixtures of polymers, cured resins, condensation products or non-post-consumer fluorinated polymers except for mixtures of PE, PET and PP.

Control Procedure of Y48 (Annex II) Plastic Waste

- No Party to non-Party Trade
- Prior Informed Consent between Parties.
- EU ban to non-OECD Countries

An aerial photograph of a large port area. In the foreground, a large container ship is docked at a pier, with several colorful shipping containers stacked on its deck. To the right, another container ship is moving through the water, also carrying a large load of containers. Two tugboats are assisting it. In the background, more container ships are docked at various piers, and large gantry cranes are visible. The water is a deep blue, and the sky is a pale blue. The overall scene depicts a busy international shipping hub.

But what plastics are falling through the cracks?

What are these Hidden/Forgotten Plastic Wastes?

And are they meant to remain uncontrolled?

Table 8 of the Draft Technical Guidelines on
Environmentally Sound Management of Plastic Wastes
(Entries with direct reference to plastic wastes)

presumed to be uncontrolled (Annex IX) despite meeting the definition of Y48

B1115	Waste metal cables coated or insulated with plastics, not included in list A A1190, excluding those destined for Annex IVA operations or any other disposal operations involving, at any stage, uncontrolled thermal processes, such as open burning.
B3026	<p>The following waste from the pre-treatment of composite packaging for liquids, not containing Annex I materials in concentrations sufficient to exhibit Annex III characteristics:</p> <ul style="list-style-type: none"> • Non-separable plastic fraction • Non-separable plastic-aluminium fraction • Non-separable plastic fraction • Non-separable plastic-aluminium fraction
B4020	Wastes from production, formulation and use of resins, latex, plasticizers, glues/adhesives, not listed on list A, free of solvents and other contaminants to an extent that they do not exhibit Annex III characteristics, e.g., water-based, or glues based on casein starch, dextrin, cellulose ethers, polyvinyl alcohols (note the related entry on list A A3050)

Mixed / Contaminated Plastic Wastes presumed to be uncontrolled (Annex IX)

B1090	Waste batteries conforming to a specification, excluding those made with lead, cadmium or mercury
B1110	<p>Electrical and electronic assemblies:</p> <ul style="list-style-type: none"> • Electronic assemblies consisting only of metals or alloys • Waste electrical and electronic assemblies or scrap (including printed circuit boards) not containing components such as accumulators and other batteries included on list A, mercury switches, glass from cathode-ray tubes and other activated glass and PCB-capacitors, or not contaminated with Annex I constituents (e.g., cadmium, mercury, lead, polychlorinated biphenyl) or from which these have been removed, to an extent that they do not possess any of the characteristics contained in Annex III (note the related entry on list A A1180) • Electrical and electronic assemblies (including printed circuit boards, electronic components and wires) destined for direct reuse, and not for recycling or final disposal
B1250	Waste end-of-life motor vehicles, containing neither liquids nor other hazardous components
B3030	Textile wastes
B3035	Waste textile floor coverings, carpets
B4010	Wastes consisting mainly of water-based/latex paints, inks and hardened varnishes not containing organic solvents, heavy metals or biocides to an extent to render them hazardous (note the related entry on list A A4070)
B4030	Used single-use cameras, with batteries not included on list A

Missing from the Table 8 of Plastic Waste Guidelines

List of Hidden Y48 Plastics

- Refuse Derived Fuel (not listed in Basel unless its explicitly recognised as Y45 – wastes derived from households)
- B3020 -- Plastic Mixed into Paper Wastes
- B3040 -- Rubber Wastes
- B3080 – Waste parings and scrap of rubber
- B3140 – Waste pneumatic tyres

Concern that Parties will Ignore these Plastic Waste and Not Consider them as Y48 despite their Characteristics

From EU Correspondent's Guidelines #12:

16. A waste that, among other materials, contains plastic but can be classified under a specific entry in the Annexes III, IIIB and IV of the WSR (e.g. waste metal cables coated or insulated with plastics (see entries A1190 and B1115), waste electrical and electronic equipment (see e.g. entries A1180, B1110 and GC020) or waste vehicles (see entry B1250)), cannot be classified under one of the entries on plastic waste, but is to be classified under the relevant specific entry.

Summary of Problems Identified with Respect to the Hidden Plastics

- **Likely half of the global plastic waste problem is not being controlled despite landmark Basel decision in 2019!**
- **Plastic Waste Guidelines currently provide no guidance on how to use Table 8 listings, or the other forgotten plastic wastes with respect to TBM controls.**
- **Some countries (EU) have already decided they are not going to control what should logically and scientifically be Y48 or A3210 plastics.**
- **We have no evidence that these Hidden/Forgotten Plastics have been controlled to date by a Basel Party.**
- **As a result, egregious free trade and dumping of mixed and contaminated plastic wastes is currently underway.**

Case Examples

- Plastic in Paper
- RDF
- Plastic Textiles

K. Oanh Ha

Yuyun Ismawati

Urska Trunk



Plastic in Paper Bales

K. Oanh Ha





The Failings of the Global Recycling System

Bloomberg Report, K. Oanh Ha



Plastic in Refuse Derived Fuel

Yuyun Ismawati



Plastics in RDF

Yuyun Ismawati

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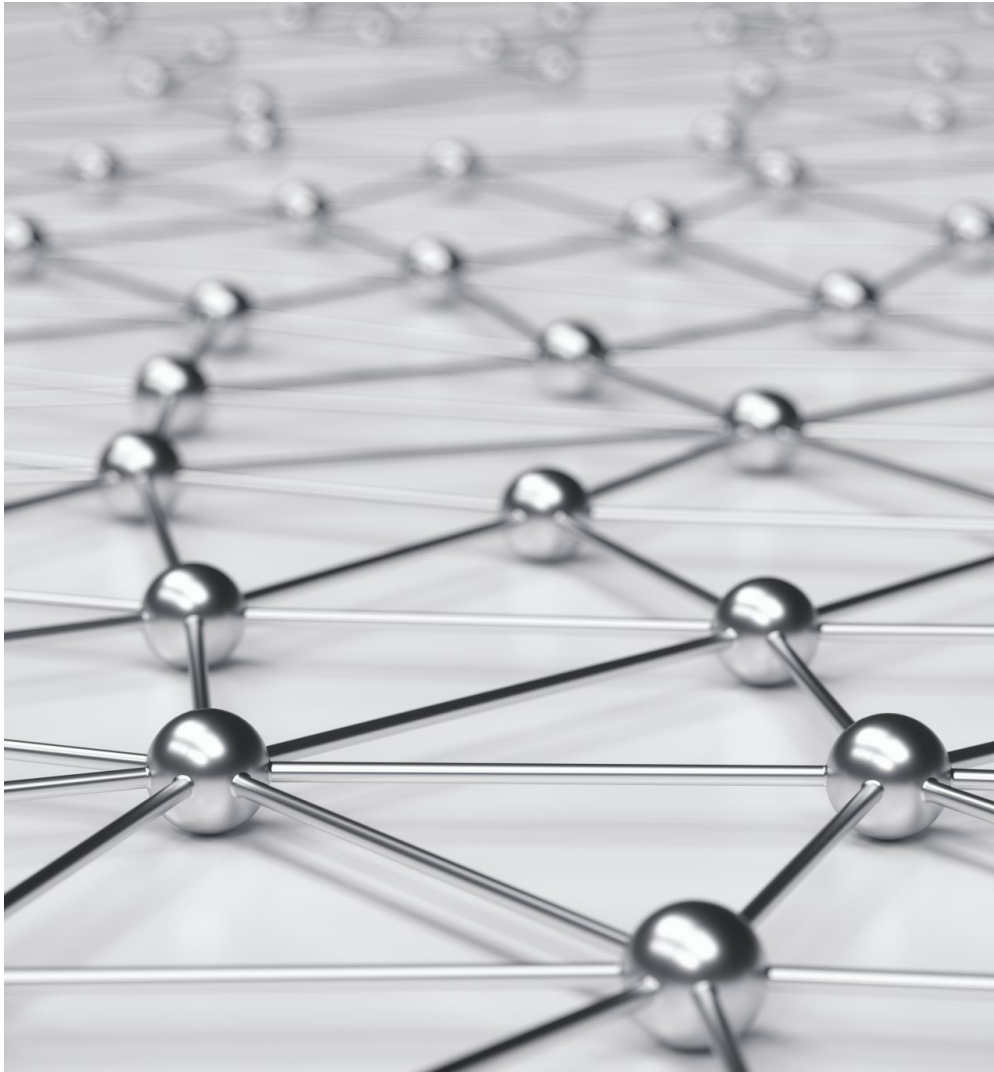
About us



www.nexus3foundation.org

- Established in June 2000 [BaliFokus Foundation]
- Jan 2019 re-branded as the Nexus for Health, Environment, and Development Foundation (Nexus3)
- Work with all stakeholders to protect vulnerable groups from the impact of developments on their health and the environment, and work towards a just, toxic-free and sustainable future
- Local problems, global challenges
- www.nexus3foundation.org





Acknowledgement

- IPEN
- Basel Action Network
- Arnika Association Czech
- The Swedish government to IPEN
- Consumers Association Penang, Malaysia
- Eco Waste Coalition, the Philippines
- EARTH, Thailand
- National Toxic Network, Australia
- Ecoton
- Alliance for Zero Waste Indonesia (AZWI)
- Dr Roland Weber – POPs Environmental Consulting



Graphic: IPEN

Plastic life cycle: from upstream to downstream



What is RDF?

- Refuse Derived Fuel (RDF)
 - Process Engineered Fuel (PEF),
 - Solid Waste Fuel (SWF),
 - Waste Derived Fuel (WDF),
 - Solid Recovered Fuel (SRF)
 - Tyre-Derived Fuel (TDF)
- Sources:
 - Municipal Solid Waste
 - Commercial and Industrial Waste
 - Construction and Demolition Waste
 - Vehicles tyres



Source: Material Recycling World



Source: EUWID SEEN surasak - stock.adobe.com 410062534

Various types of RDF



© Mike Watson Images Limited. | 310677630

In the first quarter England exported around 354,000 tonnes of refuse-derived fuel.



Transboundary of RDF and SRF

- Popular since 1990s: SRF, RDF, MBT
- Transboundary shipments of **RDF** (red line) and **SRF** (blue line) in Asia:
- Cambodia, China, India, Indonesia, Thailand, Malaysia, Myanmar, and Vietnam



Source: Ishigaki Tomonari, 2017

Tracking waste trade's Harmonized system (HS) codes

- **HS 3915** for **Waste, parings and scrap, of plastics.**

There is a whole range of associated categories of plastic waste under this category for different polymers and types of waste. 3915 is the base code with additional numbers added to this to describe the different categories of plastic waste.

- **HS 3825** for **Residual products** of the chemical or allied industries, not elsewhere specified or included; municipal waste; sewage sludge; other wastes Whole range of different categories of residual waste products classified under this base code.

- **HS 3825.10** is the code for **refuse derived fuel**

- **HS 3606.90.10** code for **processed engineered fuel** (Singapore Customs ruling in June 2015)

Seven Types of RDF based on pre-sorted Municipal Solid Waste (MSW)

TABLE 1. SEVEN TYPES OF RDF BASED ON PRE-SORTED MUNICIPAL SOLID WASTES (MSW)

RDF-1	Waste used as fuel in as-discarded form
RDF-2	Waste processed to coarse particle size, with or without ferrous metal separation.
RDF-3	Shredded fuel derived from MSW that has been processed to remove metals, glass, and other inorganic materials (95%wt., passes 50mm ² 10 mesh)
RDF-4	Combustible waste processed into powder form (95%wt., passes 50mm 10 mesh)
RDF-5	Combustible waste densified (compressed) into a form of pellets, slugs, briquettes, or briquettes (d-RDF)
RDF-6	Combustible waste processed into liquid fuel
RDF-7	Combustible waste processed into liquid, gaseous fuel

Source: The American Standards for Testing of Materials (ASTM)

Caloric values of
RDF samples from
Indonesia

Location	Code	RDF Type	Calorific Value (kcal/kg)	Calorific Value (MJ/kg)
TOSS Gema Santi, Klungkung Regency	RDF-B-01	Pellets	3,503.03	14.66
Jeruklegi Landfill, Cilacap Regency	RDF-C-01	Fluffs	8,272.91	34.61
Kebon Kongok Landfill, West Lombok Regency	RDF-L-01	Shredded	3,761.58	15.74

Type/grade of RDF



No.	SNI number	Concerning	Technical committee	Scope
Biopellets				
1	SNI 8675:2018	Biomass pellets for energy (Pelet biomassa untuk energi)	27-10, solid bioenergy and gas	This standard stipulates the requirements for biomass pellets used as energy for domestic and/or industrial purposes
2	SNI 8021:2020	Wood pellets (Pelet kayu)	79-01, wood forest products	This standard specifies the classification, quality requirements, sampling, test methods, packaging and labeling of wood pellets
3	SNI 8951:2020	Biomass pellets for electricity generation (Pelet biomassa untuk pembangkit listrik)	27-10, solid bioenergy and gas	This standard stipulates the requirements and specific test methods for biomass pellets used as fuel in Coal-fired Power Plants (PLTU) using Pulverizer Coal (PC) or Circulating Fluidized Bed (CFB) or Stoker boilers and PLTBm (Biomass Power Plants).
4	SNI 8966:2021	Refuse Derived Fuel/Solid Recovered Fuel for electricity generation (Bahan bakar jumputan padat untuk pembangkit listrik)	27-10, solid bioenergy and gas	This standard establishes quality requirements and test methods for the use of solid jump fuel in power plants for co-firing purposes, and as a standard guideline in establishing specifications, sampling, test methods, shipping and storage.
5	RSNI1 XXXX:2021 (in review process)	Woodchips for cofiring in electricity generation plant (Potongan kayu untuk cofiring pada pembangkit listrik)	27-10, solid bioenergy and gas	This standard stipulates the requirements and test methods for specification of wood chips used as fuel for cofiring in Coal-fired Power Plants (PLTU).
6	RSNI1 XXXX:2021 (in review process)	Palm oil shells for cofiring in power plants (Cangkang sawit untuk cofiring pada pembangkit listrik)	27-10, solid bioenergy and gas	This standard stipulates the requirements and test methods for the specification of palm shells used as cofiring fuel in Coal-fired Power Plants (PLTU).
7	RSNI1 XXXX:2021 (in review process)	Sawdust for cofiring in power plants (Serbuk gergaji untuk cofiring pada pembangkit listrik)	27-10, solid bioenergy and gas	This standard stipulates the requirements and test methods for the specification of sawdust used as fuel for cofiring in Coal-fired Power Plants (PLTU).
Briquettes				
1	SNI 19-4791-1998	Coconut coir powder briquettes	27-10, solid bioenergy and gas	This standard includes references, definitions, quality requirements, sampling methods, test methods, marking requirements, and packaging methods
2	SNI 01-6235-2000	Wood charcoal briquettes	27-10, solid bioenergy and gas	This standard includes scope, reference, definition, quality requirements, sampling, test method, test pass requirements, marking and packaging requirements for wood charcoal briquettes.

Source: Badan Standarisasi Nasional Indonesia, 2021

Indonesia: National Standards for RDF bio-pellets and briquettes

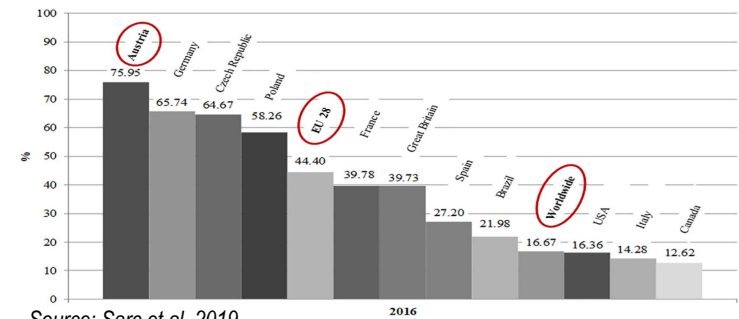


Indonesia: Coprocessing in cement kilns

Wastes	Energy (MJ/kg) ^a	Energy (kcal/kg) (Petcoke ~7500) ^b
Used tire	23.03	5,500
Husk	19.93	4,760
Industrial plastic	18.21	4,350
Waste oil	14.65	3,500
Scrap paper	14.23	3,400
Contaminated waste	14.23	3,400
RDF plastic	11.72	2,800
Sewage sludge	8.37	2,000

Source: ^aAkcansa (2010) and ^bEkincioglu et al. (2012)

- Thermal Substitution Rate target 15-23% by 2025
- Indonesia: SIG co-processing 6-15%
- CAPEX needed for coprocessing
- Collaboration with local suppliers of RDF fluff
- FMGcs supports and claimed plastic credits

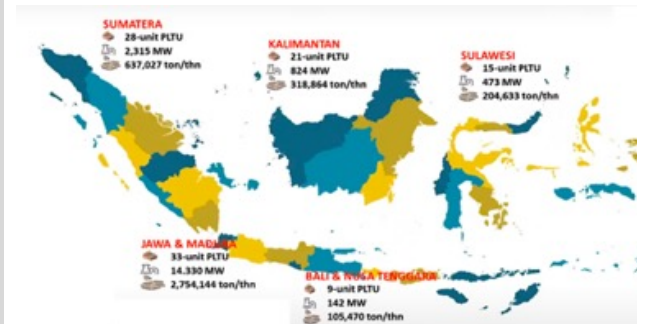


Source: Sarc et al. 2019



Indonesia: Cofiring of RDF in coal-fired power plants

- PLN's cofiring roadmap set out plans to migrate 114 existing coal-fired power plants (total capacity of 18,154 MW) by 2024 and feedstock management improvement 2021-2023
- The cofiring plan will require large-scale biomass production to secure stable alternative fuel supplies between 4 to 9 million tonnes annually – 1-5% coal replacement
- Power plant with Pulverized Coal Boiler, circulating fluidized bed (CFB) Boiler and Stoker Boiler
- Cofiring:
 - Direct cofiring: the cheapest and most-commonly used option;
 - Indirect cofiring: biomass is first gasified into fuel gas and then used as fuel; and
 - Parallel cofiring: biomass is burned separately, popularly used in the pulp and paper industry.



BAKU MUTU EMISI BAGI USAHA DAN/ATAU KEGIATAN
INDUSTRI SEMEN

BAKU MUTU EMISI SUMBER TIDAK BERGERAK BAGI USAHA
DAN/ATAU KEGIATAN INDUSTRI SEMEN YANG MENGGUNAKAN
REFUSE DERIVED FUEL (MENGGUNAKAN SAMPAH RUMAH TANGGA
DAN/ATAU SAMPAH SEJENIS RUMAH TANGGA)

No	Parameter	Satuan	Nilai Baku Mutu Emisi
1	Partikulat*	mg/Nm ³	60
2	Sulfur Dioksida (SO ₂)*	mg/Nm ³	650
3	Nitrogen Oksida (NO _x)*	mg/Nm ³	800
4	Hidrogen Fluorida (HF)*	mg/Nm ³	2
5	Hidrogen Klorida (HCl)	mg/Nm ³	20
6	Karbon Monoksida (CO)*	mg/Nm ³	625
7	Cadmium (Cd)	mg/Nm ³	0,2
8	Mercuri (Hg)	mg/Nm ³	0,2
9	Lead (Pb)	mg/Nm ³	5
10	Arsenik (As)	mg/Nm ³	1
11	Nikel (Ni)	mg/Nm ³	0,5
12	PCDD/F (Dioxin dan Furan)**	ng TEQ/Nm ³	0,1

Catatan :

- kadar maksimum baku mutu diatas dikoreksi terhadap 7% Oksigen (O₂) pada kondisi 25°C, 760 mmHg.

- Pengukuran emisi dilakukan pada kondisi kering.
- Pengukuran kadar Karbon Dioksida (CO₂) pada cerobong keuar.

(*) Pengukuran diwajibkan menggunakan CEMS

(**) PCDD/F diukur setiap 4 (empat) tahun sekali setelah beroperasinya unit fasilitas *Refuse Derived Fuel*.

Salinan sesuai dengan aslinya
KEPALA BIRO HUKUM,

Ttd.

KRISNA RYA

MENTERI LINGKUNGAN HIDUP DAN
KEHUTANAN REPUBLIK INDONESIA,

Ttd.

SITI NURBAYA



Indonesia: MoEF Regulation No. P19/2017 emission standard for cement industry

PCDDs/Fs Alternative Fuels
using:

- RDF from MSW waste measured every four years after the facility started its operation
- Hazardous waste → measured at least once a year

Is Australia banning waste exports?



More than 14 million tonnes of plastic end up in the ocean every year. AP

Federal Environment Minister Sussan Ley said she wants other countries to ban plastic waste exports to “tackle the ghostly walls of death that litter Australian and international waters”.

“I would like to see more nations follow Australia’s lead and regulate their plastic waste, so it is not shipped offshore – where it becomes another country’s problem, lying in landfill or in our oceans – where it destroys marine life and precious marine environments,” Ms Ley said.

UN: Australia pushes for plastic export ban in pollution crisis
The Sydney Morning Herald. 13 Feb 2022

Source: NTN, RDF report in Australia

Plastic



We have regulated the export of waste plastic since **1 July 2021**.

[Find out more about exporting plastic waste.](#)

Tyres



We have regulated the export of waste tyres since **1 December 2021**.

[Find out more about exporting tyres waste.](#)

Paper and cardboard



We will start to regulate waste paper and cardboard on **1 July 2024**. From this date, you will only be able to export paper and cardboard that is processed or sorted to specific requirements.

Hazardous waste



Separate requirements apply for the export of hazardous waste.

Check the export requirements for [hazardous waste](#).

Australian Government: Department of Agriculture,
Waste and the Environment
<https://www.awe.gov.au/environment/protection/waste/exports>

The plastic rules come into effect in two phases

From **1 July 2021**, you can only export waste plastics that have been:

- Sorted into single resin/polymer type or
- Processed with other materials into PEF

From **1 July 2022**, you can only export mixed waste plastics that have been:

- sorted into single resin/polymer type and further processed, for example in form of flakes or pelletized, or
- processed with other materials into PEF

<https://www.awe.gov.au/environment/protection/waste/exports/plastic>

Australia's Plastic Rules



Processed engineered fuel

Source: <https://awre.com.au/recycling/processed-engineered-fuel/>

Tyres that can be exported from Australia

Tyres you can export

From 1 December 2021, you can export the following waste tyres **if you have a waste export licence**:

- tyres that have been processed into shreds or crumb of not more than 150 millimetres for use as tyre derived fuel
- tyres for retread by an appropriate retreading facility, for example, one that is verified by Tyre Stewardship Australia's Foreign End Market program
- tyres to an appropriate importer for re-use as a second-hand tyre on a vehicle
- tyres that have been processed into shreds, crumbs (when the shred or crumb are not for use as tyre derived fuel), buffings or granules.

<https://www.awe.gov.au/environment/protection/waste/exports/tyres>

Australia's waste export to Malaysia

HS 3915 Plastic waste	
Year	Quantity (kg)
2014	13,996,138
2015	16,762,437
2016	10,021,294
2017	32,199,160
2018	44,992,549
2019	32,332,830
2020	32,504,460

HS 360690 PEF	
Year	Quantity (kg)
2014	14,341,959
2015	5,435,249
2016	-
2017	-
2018	-
2019	-
2020	-

Source: NTN report on RDF in Australia

Australia's export of waste-derived products to Indonesia (HS Code 3825, 3915, 4707, 400400, 401220, 401290, 700700) (in kg) (UN Comtrade)

Year	Plastic-based	Paper-based	Tyre-based	Glass-based	Total Value (USD)	PEFs	Total Value PEF (USD)
2017	14,921,730.00	294,947,470.00	363,053.00	0	US\$58,352,010.00	8,256.00	US\$13,611.00
2018	46,519,780.00	185,451,770.00	61,439.00	100,000	US\$35,553,746.00	80,332.00	US\$52,365.00
2019	35,378,430.00	194,117,600.00	109,349.00	0	US\$30,539,990.00	0.00	US\$0.00
2020	14,190,366.00	361,928,630.00	58,574.00	5	US\$53,376,622.00	1,887.00	US\$1,397.00

PHI HS 3825
SGP HS 360690



Aliansi
Zero Waste
Indonesia

ecoton
Ecological Observation and Wetlands Conservation

Imported tire-derived fuel (TDF) in flames



A pile of crumb rubber blazing in flames, Teluk Panglima Garang, Kuala Langat, Selangor - The Star Metro online (27 June 2021)



Source: Consumer Association Penang, RDF in Malaysia report



Dept of Environment officer taking samples - KOSMO online (27 June 2021)

Waste tyre exports from Australia

Illegal structures at private jetty to be torn down

Bernama - June 29, 2021 10:10 PM

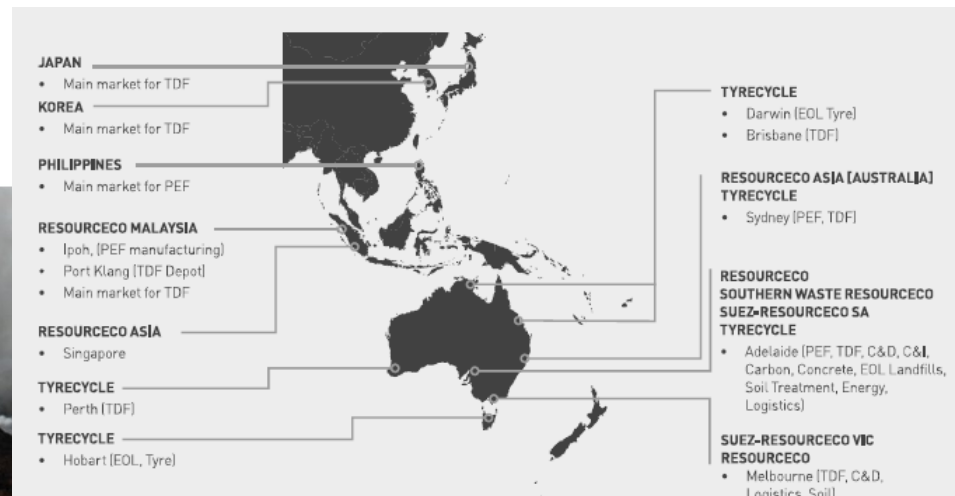
110
Shares



89



16



Hee said it was learnt that the warehouse owner had a valid approved permit (AP) where the shredded tyres were shipped from Australia to be used as fuel for a plastic recycling factory in Chemor, Perak and a cement factory in Langkawi, Kedah.

<https://www.freemalaysiatoday.com/category/nation/2021/06/29/illegal-structures-at-private-jetty-to-be-torn-down/>

Source: Consumer Association Penang, RDF in Malaysia report



**Malaysia: Cement plants
co-processing waste**

1. Pahang Cement Sdn. Bhd. Bukit Sagu, Kuantan, Pahang
2. Perak Hanjoong Simen Sdn. Bhd. Padang Rengas, Kuala Kangsar, Perak
3. Tasek Corporation Berhad, Ipoh, Perak
4. Associated Pan Malaysia Cement Sdn. Bhd. Jalan Kuala Kangsar, Perak
5. Hume Cement Sdn Bhd, Gopeng, Perak
6. Negeri Sembilan Cement Industries Sdn Bhd (Perlis Plant) Bukit Keteri, Chuping, Perlis
7. Negeri Sembilan Cement Industries Sdn. Bhd. (Kp) Bahau, Negeri Sembilan
8. CMS Cement Industries Sdn Bhd. Kuching, Sarawak
9. CMS Cement Industries Sdn Bhd. Bintulu, Sarawak

Nine cement plants in Malaysia are co-processing waste such as PEF, Tire-Derived Fuel (TDF), RDF, scheduled (hazardous) waste, fly ash, copper slag, saw dust, soap sludge, fluid cracking catalyst.

Source: from CAP, RDF report, <https://www.doe.gov.my/senarai-kilang-simen-yang-menjalankan-aktiviti-co-prosressing/>





Thailand: No clear Waste-to-Energy Regulations

- Proper Definition of RDF → waste/SRF/PEFs?
- Industrial Standards for production/ quality of RDFs
- Clear regulation on the movement of RDFs
- Industrial point-source emission standards that include Dioxins
- Dumping of Hazardous Ash



Source: EARTH, Thailand, 2022



Thailand's CSOs: call for Standard for RDF

- It is unclear whether the Thai government sees RDF as waste or fuel → it is unclear which agencies should be in charge of regulation
- This makes it difficult to track the origins of RDFs, and thus the quality of RDFs
- Unregulated movement = risk of illegal dumping

Source: EARTH, Thailand, 2022

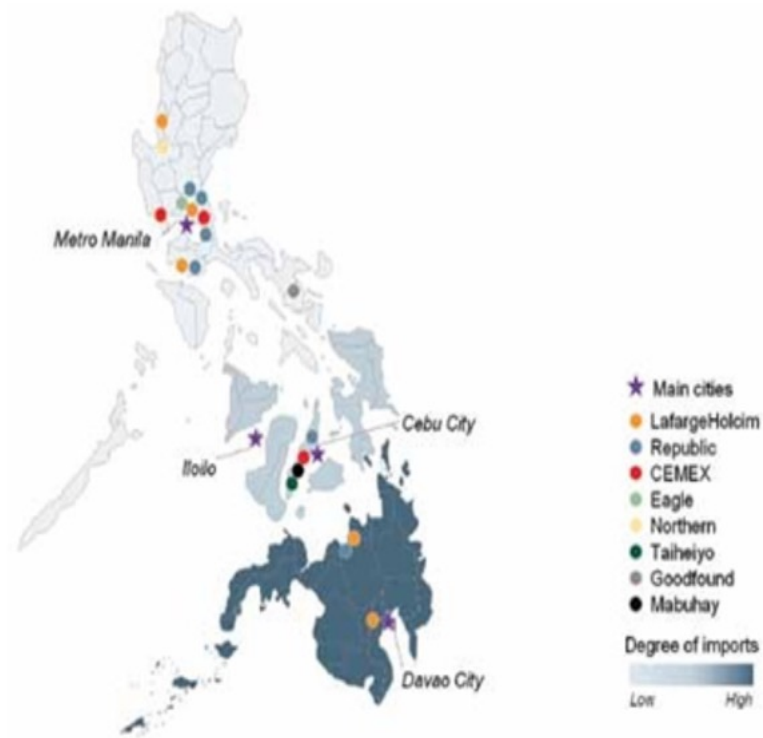


Thailand's CSOs: Call for standard for Dioxin Emissions

- The closest is the Ministry of Natural Resources and Environment emission standard from 2010 for municipal waste incinerator
- Limit for Dioxin at no more than 0.5 nanogram per meter cube – But this is not applied to RDF power plant
- The emission standard reference provided by the Ministry of Industry was from 2006, which has no dioxin standard

Source: EARTH, Thailand, 2022

The Philippines: RDF/PEF use is Increasing with **importation** as a Key Driver



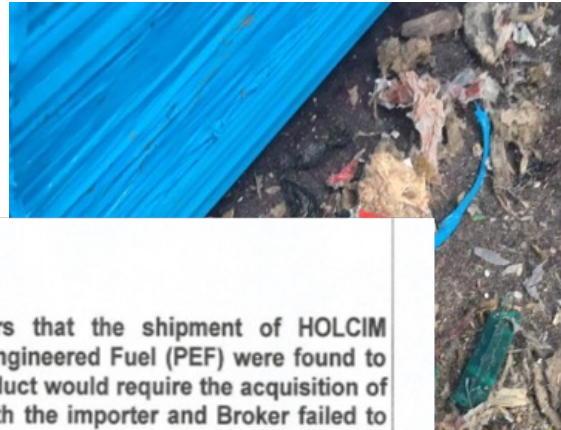
Source: CemNet, company websites

Date/Period	Country of Origin	Mass in Kilograms	Customs Value
November 2018 – December 2019	Australia	11,344,630kgs	USD 357,151.25
January – December 2020	Australia	2,269,080kgs	USD69,787.9
January – March 2021	Australia	1,929,850kgs	USD62,720.13
TOTAL	-	15,543,560kgs	USD489,659.28

Republic of the Philippines
Department of Finance
BUREAU OF CUSTOMS
CUSTOMS INTELLIGENCE & INVESTIGATION SERVICE
Collection District 10, Port Area, Cagayan de Oro City

DISPOSITION FORM

For: The Deputy Commissioner, IG	DATE: May 15, 2019	Control No:
Thru: The Director, CIB		
From: Supervisor, CIB-CDO		



RECOMMENDATIONS:

3. Based on the above findings it appears that the shipment of HOLCIM PHILIPPINES INC. Declared as Processed Engineered Fuel (PEF) were found to be shredded municipal waste. Thus, said product would require the acquisition of an Import Permit prior to its importation. Both the importer and Broker failed to produce the same. In lieu thereof, this office recommends the issuance of Warrant of Seizure and Detention (WSD) against 9x40 containers declared as Processed Engineered Fuel (PEF) but was found to contain Shredded Municipal Waste in violation of R.A. 9003, R.A. 6969, R.A. 8749 and Section 1400 of the CMTA Law.

Attachments:

1. CDOIP order of seizure on the shipment of Holcim, Inc.
2. Copy with Entry No. C-4839
3. Self Report Examination of Alert Order No. CDO-10-2019
4. Alert Order with No. CDO-10-2019
5. Report for Alert Order
6. Report for Holcim Philippines Inc. B-48/PEF

CONCURRENCE/CONCUR

RANIEL Y. RAMIRO
Acting Deputy Commissioner
Intelligence Group
CIB



Process engineered fuel, is low-grade fuel; not garbage



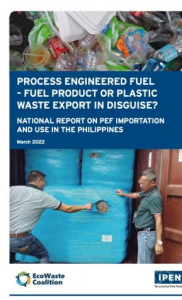
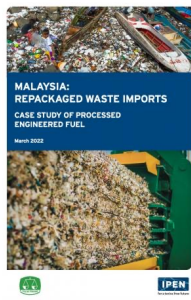
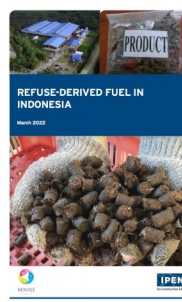
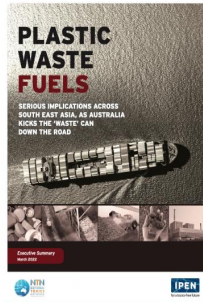
The Philippines: Policy fails

- Existing policies fail to consider the increasing evidence of the potential harmful effects
- PEF use is also inconsistent with several other existing laws and policies
- Exacerbated by the increasing importation of PEF and the lack of information on its use and facilities



References

<https://ipen.org/news/plastic-waste-fuels>



THANK YOU


Yuyun Ismawati

✉ yuyun@nexus3foundation.org

Plastic in Textiles

Urska Trunk





The hidden export of plastic waste

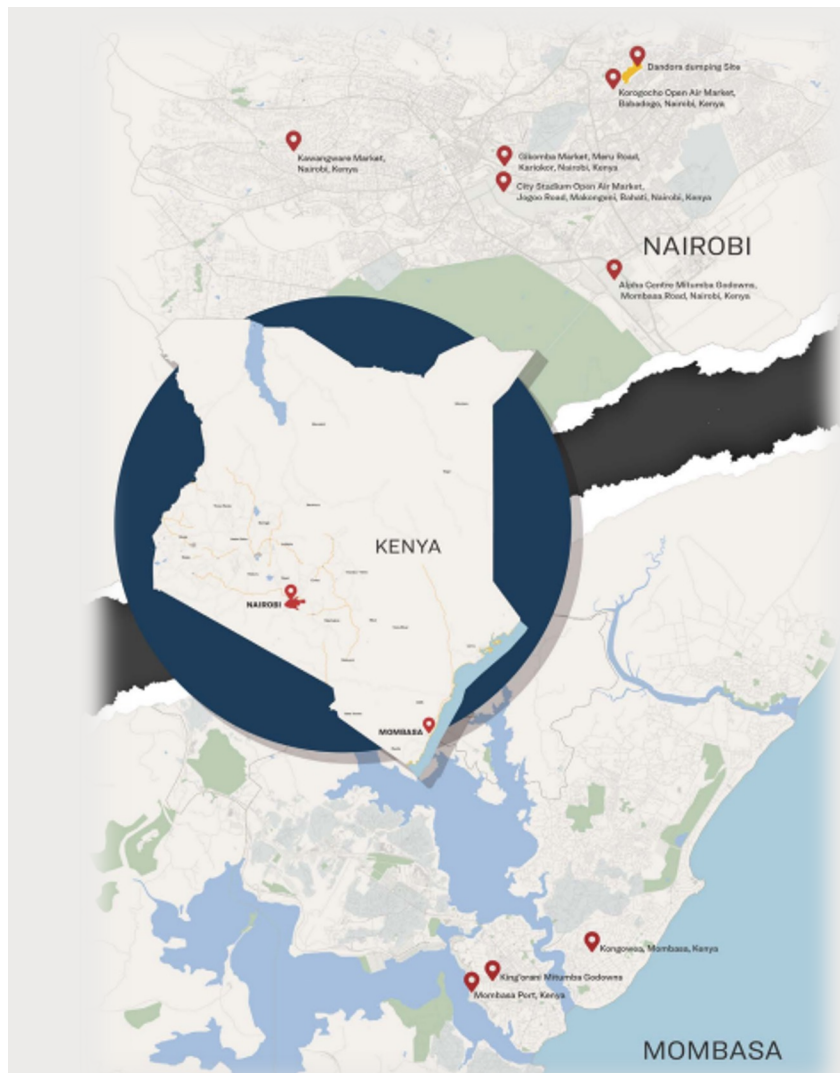
Urska Trunk

Changing Markets Foundation

Urska.trunk@changingmarkets.org

FOSSIL FASHION





> 900 million
items of clothing
sent to Kenya p.a.

HS codes 6309: Textiles; worn
clothing and other worn articles

- 20–50% of the used-clothing in bales is unsellable
- people employed in the trade report that the **amount of waste** in bales arriving from abroad **has increased significantly** in the last few years



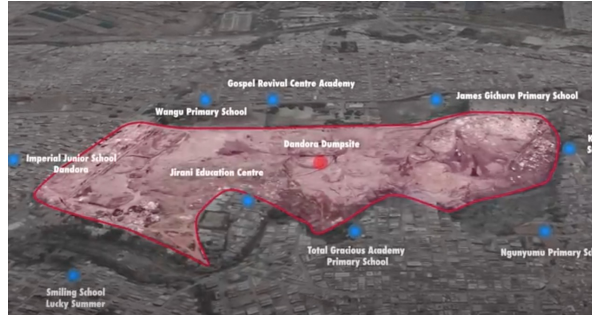
Waste plastic-based clothing

- **1 in 3 pieces** are waste plastic-based clothing
- Up to **300 million** of items made from plastic-based fibres





Plastic-based clothing as fuel



Continuously growing landfills adjacent to housing
and schools



Pollution of Nairobi
river

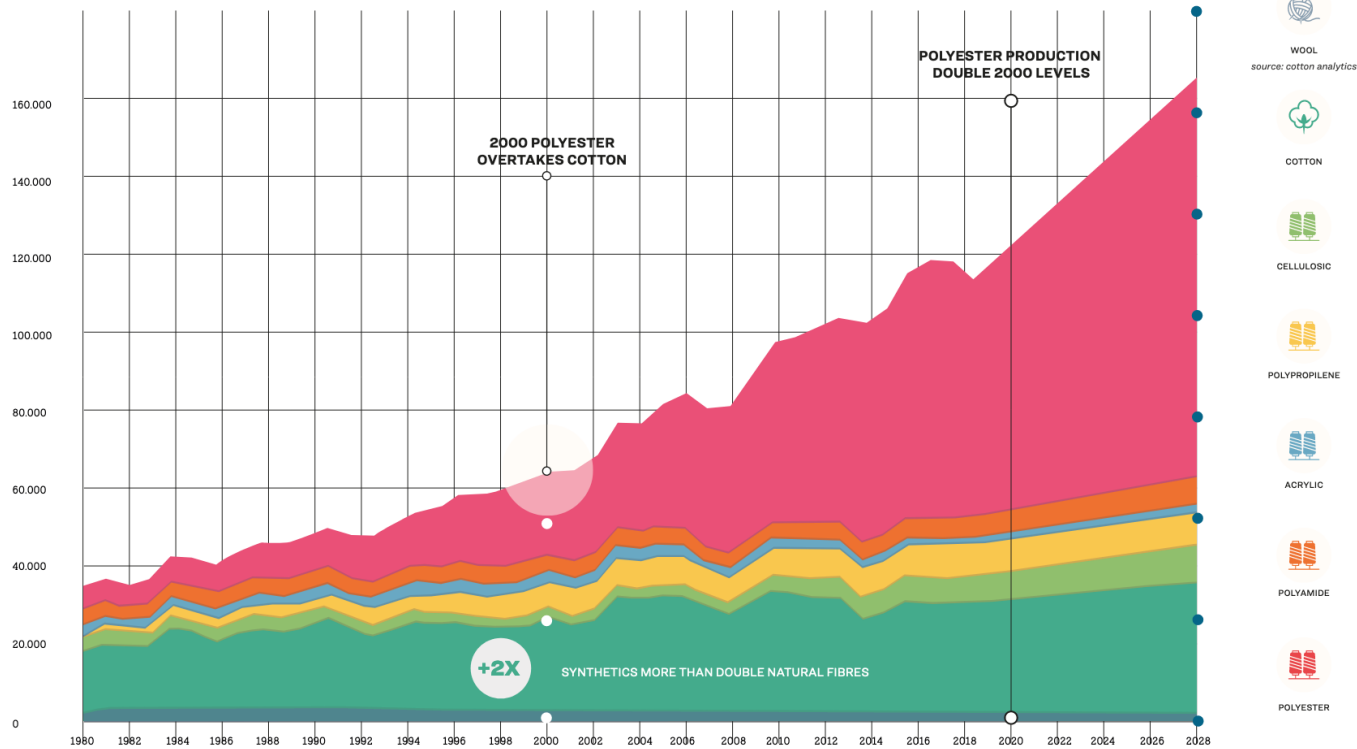
FAST FASHION AND THE RISE OF POLYESTER

THE MAJORITY OF FIBRE PRODUCTION IS SYNTHETIC AND COMES FROM FOSSIL FUELS

WORLD FIBRE PRODUCTION BY FIBRE TYPE 1980-2030

THOUSAND METRIC TONS

(Source: Tecnon OrbiChem)



WE'RE USING CLOTHES LESS AND LESS BUT THE SALE
OF CLOTHES HAS GROWN FASTER THAN

SOME GARMENTS



Source: McKinsey and Ellen Macarthur Foundation

Publications

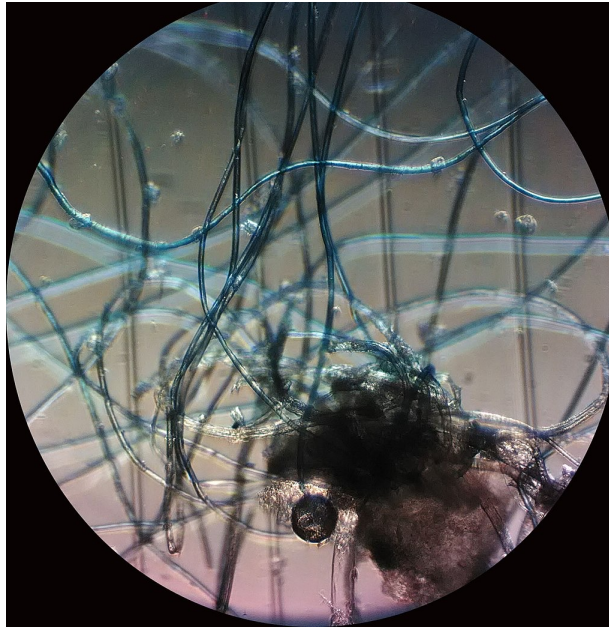


European
Environment
Agency

EU exports of used textiles in Europe's circular economy



Textiles are on average the fourth-highest source of pressure on the environment and climate change from a European consumption perspective, as shown in previous EEA briefings. Europe faces major challenges managing used textiles, including textiles waste. As reuse and recycling capacities in Europe are limited, a large share of used textiles collected in the EU is traded and exported to Africa and Asia, and their fate is highly uncertain. The common public perception of used clothing donations as generous gifts to people in need does not fully match reality.



Way forward



EU Textile Strategy



Waste Shipment
Regulation



Basel Convention

NGO Recommendations

Jim Puckett



Recommendations

The status quo allowing no Basel trade controls over the hidden plastic wastes (e.g. textiles, plastic waste in paper, RDF) is inconsistent with the Plastic Amendment intent to remedy the harm from plastic wastes.

- A Basel party should propose to amend the Convention to include Refuse Derived Fuel as a new Annex II listing unless contaminated with Annex I material to the extent that it exhibits a hazardous characteristic.
- The Technical Guidelines on Plastic Wastes should be revised to advise Parties to use the most restrictive trade controls when Annex IX listings contain plastics that could be considered alternatively as Y48 or A3210.

Recommendations

- Parties that proposed the Plastic Amendments should propose to amend Y48, B3011 and A3210 and other Annex IX listings to explicitly include Y48 controls for the “forgotten plastic wastes” such as rubber wastes, plastic in paper bales above 5%, RDF, textile wastes, etc
- Until such time as amendments and guidance is provided at Basel level as noted above, Parties should ensure such Y48 controls are applied at national level through national policy or legislation.
- The European Union Correspondent’s Group on Waste Shipments should revise its Guideline #12, paragraph 16 to ensure that where Annex IX listings containing plastic which otherwise would qualify as Y48, then Y48 should prevail.



Thank You!

The background of the entire image is a collage of various plastic waste items, including bottles, containers, and a red straw, overlaid with a semi-transparent blue filter. In the center of this collage is a realistic image of the Earth, showing the Americas. The text 'Link to IPEN Report' is written in white, bold, sans-serif font on the left side of the globe. A QR code is located on the right side of the globe. The URL 'https://ipen.org/documents/plastic-waste-trade-hidden-numbers' is written in white, bold, sans-serif font at the bottom of the image. There are two small orange horizontal bars: one in the top left corner and one in the bottom right corner.

Link to IPEN Report



<https://ipen.org/documents/plastic-waste-trade-hidden-numbers>

The background of the entire slide is a collage of various plastic waste items, including bottles, containers, and a red straw, overlaid with a semi-transparent blue filter. In the center of this collage is a realistic image of the Earth, showing the Americas. The text 'Link to Bloomberg Series' is written in white, sans-serif font on the left side of the image.

Link to
Bloomberg
Series



[https://www.bloomberg.com/features/
2022-india-plastic-recycling-pollution/](https://www.bloomberg.com/features/2022-india-plastic-recycling-pollution/)



Reactions from Parties Questions / Discussion

Links

